



Implementing tuberculosis entry screening for asylum seekers: the Groningen experience

To the Editor:

For 3 years, Europe has faced an increasing refugee crisis in which hundreds of thousands of displaced persons are risking their lives to seek a safer and better future in the European Union (EU). Many of these migrants originate from highly tuberculosis (TB)-endemic countries. Furthermore, their travel conditions are often poor, allowing potential transmission of infectious diseases, including TB. The Netherlands have observed an increased influx of asylum seekers since 2012 too, with fluctuating numbers every month, and a sharp increase in the summer of 2015, putting constraints on the process of registration, identification, application and accommodation, including mandatory radiographic screening for intrathoracic TB. We describe the impact of such migration on the Public Health TB Clinic of Groningen (responsible for nearly all TB entry screening for asylum seekers in the Netherlands), and our flexible and efficient practice model for daily radiographic TB screening. We report the yield of this intervention over the last 4 years, and reflect on issues concerning entry screening.

In the Netherlands, a centralised system of asylum application is in operation. Apart from a small minority at the national airport, Schiphol (Amsterdam), and unaccompanied minors, the majority of asylum seekers must file their request at the national reception centre in Ter Apel, a former military North Atlantic Treaty Organization base, where they are received under basic conditions in prefabricated units in one of the hangars. The procedure of 1) registration and identity verification by the Alien Police, 2) mandatory radiographic screening for intrathoracic TB, and 3) an interview with the Immigration and Naturalisation Service must be completed within a time frame of 72 h.

Since April 2012, TB screening has been performed on a daily basis, including weekends, with a mobile digital X-ray unit parked in another hangar. Because of the increasing influx in 2014 and 2015, two annex reception centres were opened in the towns of Veenhuizen and Budel, the first one also being served by the Public Health TB Clinic of Groningen. Chest radiographs are immediately digitally transferred for reading to the Public Health TB Clinic in Groningen, approximately 50 km away, allowing for teleradiology. The chest radiographs from Ter Apel are read on a daily basis by one of the two public health TB physicians working in the Public Health TB Clinic. The chest radiographs from Veenhuizen are read by one of the two consultant chest physicians working in the modern TB sanatorium Beatrixoord (part of the University Medical Center Groningen (UMCG)). This is one of two national tertiary referral and expertise TB centres in the Netherlands. On Saturdays and public holidays, a group of Dutch TB physicians reads the chest radiographs on a rotational basis.

At the national reception centre, the Public Health TB Clinic uses a caravan as an on-site basic TB clinic. Apart from making chest radiographs, upon request of the TB physician or chest physician, the team of medical technical assistants from the Public Health TB Clinic in Groningen can, daily, on location, 1) take standardised questionnaires with telephone translators, 2) collect sputum for bacteriology, 3) perform tuberculin skin testing or 4) isolate individuals with abnormal chest radiographs possibly compatible with active intrapulmonary TB in three other caravans (with any relatives), awaiting the results of sputum-smear microscopy and GeneXpert (Cepheid, Sunnyvale, CA, USA) examination. Individuals with a chest radiograph highly suggestive of infectious pulmonary TB may be referred directly to Beatrixoord, which is equipped with state-of-the-art isolation rooms for 20 persons in addition to 10 beds for noninfectious TB patients, where further isolation, examination and treatment is offered. In the absence of productive cough, a bronchoscopy is arranged in the Chest Clinic of the UMCG. Sputum and bronchial lavage smear-microscopy and direct PCR test for *Mycobacterium tuberculosis* complex results may be available within 1 day. Between the four readers, on-demand (e-mail) consultations can be performed on a daily basis, with the participation of UMCG consultant paediatrician-infectiologists and a UMCG consultant pulmonologist-infectiologist, to exchange specific expertise and advice on chest radiograph abnormalities compatible or not compatible with intrathoracic TB.

The average daily number of screenings increased from 22 in 2012, to 34 in 2013, 67 in 2014 and 108 in 2015, with outliers above 300 persons per day in 2014 and 2015. Of all, nearly 75 000 entrants, on average 1.8% per year, were further examined with structured questionnaires, additional chest radiographs, sputum

examination or tuberculin skin tests, of which, on average, 4.1% were diagnosed with TB (table 1). Over almost 4 years, entry screening identified 55 TB cases, of which 18 (33%) were smear positive, 48 (87%) culture positive and six (11%) were multidrug resistant. The annual prevalence of entry screening was 140, 65, 65 and 75 cases per 100 000 persons, respectively.

After the screening process, 98% of the asylum seekers with an unremarkable or acceptable chest radiograph, as well as the majority of the persons with radiographic abnormalities, could be transferred to a residential centre for asylum seekers elsewhere in the Netherlands. For a minority, follow-up examinations at regional public health TB clinics, general chest physicians or other medical specialists in general or university hospitals were arranged. For the majority of these cases, this decision could be based upon the available information at a distance and without transporting the person to the public health TB clinic. The information from the standardised questionnaire, including the radiology report and, when performed, available bacteriology results, were used for the referral letter. After a diagnosis of noninfectious TB treatment under Directly Observed Treatment is given in residential centres for asylum seekers, supervised by the regional public health TB clinic.

Apart from the logistics, another challenge is maintaining good standards of medical practice [1] under pressure of timely processing of the asylum application procedure with a variable influx of individuals, while at the same time, avoiding overdiagnosis and unnecessary further examinations. The Groningen experience shows that when screening asylum seekers (or other high-risk groups), reading of chest radiographs by a limited number of experienced, high-volume readers is advantageous, absorbing the fluctuating numbers of chest radiographs without too many problems and allowing for uniform practices and procedures, and close consultation, thus yielding a high diagnostic accuracy and resulting in a small proportion of follow-up medical interventions [2]. Our experience further underlines the advantage of cooperation between public health and clinical workers.

Screening is “triage” and not clinical radiology of symptomatic individuals. As in breast and cervical cancer screening, a balance between too many false-positive and some false-negative results should be taken into account. Only 1.8% of nearly 75 000 asylum seekers were further examined at entry and often, the structured questionnaire, with or without public health clinical consultation, provided sufficient information for an adequate decision and advice for follow-up. The high proportion of culture-positive TB patients found reflects maximum efforts for culture confirmation but might also indicate we have underdiagnosed some cases. The number of TB cases found actively and passively after entrance will be further researched as quality assessment of entry screening.

Since 2001, TB incidence has been falling at an average rate of 4.3% per year in the World Health Organization European region but despite this notable progress in the past decade, TB is still a public health concern [3]. In many low-incidence countries, trends in TB incidence are driven largely by international migration dynamics. The special needs of migrants and cross-border issues are priority action areas in TB elimination [4], including continuity of care [5, 6]. The yield of immigrant TB disease screening in the EU is several-fold higher than the TB incidence rates in low-incidence countries and even twice as high for asylum seekers [5]. The coverage of screening was highest at reception and residential

TABLE 1 Asylum seekers screened for tuberculosis (TB) in Ter Apel, the Netherlands, in 2012–2014

Indicators per year	2012	2013	2014	2015 [#]
Asylum seekers screened	7869	12357	24 627	29 473
Persons with abnormal chest radiography and follow-up examinations (% of all entrants)	218 (2.8)	214 (1.7)	359 (1.5)	555 (1.8)
Structured questionnaire	218	214	359	555
Additional chest radiography	49	22	125	156
Sputum examination [¶]	158	136	66	122
Tuberculin skin test	17	10	19	21
TB cases diagnosed (% of follow-up examinations)	9 (4.1)	8 (3.7)	16 (4.5)	22 (4.0)
TB prevalence rate of entry screening per 100 000	140	65	65	75
Pulmonary TB (% culture positive)	7 (100)	6 (100)	11 (91)	19 (95)
Sputum or bronchial lavage smear positive	2	2	4	10
Extrapulmonary TB (% culture positive)	2 (50)	2 (50)	5 (60) [*]	3 (67)
Multidrug-resistant TB	2	1	1	2

Data are presented as n unless otherwise stated. [#]: up to September 30; [¶]: auramine-stained microscopy, direct PCR and liquid culture; ^{*}: two cases of primary hilar TB in children without bacteriological examinations.

centres. Similar results were later reported in Norway [7]. Chest radiography is the most sensitive screening instrument for intrathoracic TB among asylum seekers, compared to individual assessment of geographic origin, personal history and symptoms, also reducing delay between screening and start of treatment, reducing transmission and secondary cases [8]. We have used the structured questionnaire not to select asylum seekers eligible for chest radiography but to further investigate individuals with abnormal chest radiographs, and to reduce false-positive diagnoses and unnecessary examinations.

An evaluation of asylum seekers entry screening in the Netherlands over the past 5 years found a low yield among Syrian refugees, currently a dominating asylum-seeking group, and other asylum seekers from countries with a TB incidence of <50 cases per 100 000 population [9]. In September 2015, the Minister of Health in the Netherlands suspended entry screening for asylum seekers from Syria. In the context of TB elimination, a next step would be to screen asylum seekers for latent TB infection (LTBI), and to offer preventive treatment to those testing positive with the tuberculin skin test and/or interferon- γ release assays [10, 11]. The effectiveness and cost-effectiveness of asylum seeker entry screening strategies are subject to debate [12–14], although targeting LTBI screening at asylum seekers at the highest risk of developing TB disease (e.g. those from high-incidence countries) might improve cost-effectiveness [5, 15], but further studies should be performed in the EU as well.

We describe a unique, flexible and efficient practice model for daily radiographic, early-diagnosis TB screening of a varying influx of asylum seekers that has proved feasible. Clearly, the Netherlands is a relatively small and well-organised country, but we believe we offer potential learning points for other European countries.



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The Dutch practice model for radiographic TB screening of asylum seekers has proved feasible

<http://ow.ly/Z1QTP>

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